

Message Text

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UNCLAS SECTION 1 OF 2 CANBERRA 3116

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SUMMARY: AMBASSADOR GREEN USING OCCASION OF HIS GUEST APPEARANCE AT THE SOUTH AUSTRALIAN POLICE CLUM MAY 27 TO DELIVER ADDRESS ENTITLED: "INTERNATION COOPERATION IN LAW ENFORCEMENT WITH JUSTICE" DEALING WITH COMPELLING NEED FOR BETTER INTERNATIONAL COOPERATION IN COMBATTING THE TRIPLE EVILS OF TERRORISM, SKYJACKING AND TRAFFICING OF NARCOTICS. EXCERPTS OF ADDRESS, EMBARGOED FOR 12 NOON ADELAIDE TIME (0230 GMT) MAY 27, FOLLOW. WOULD WELCOME COMMENTS ON TEXT PRIOR TO DELIVERY.

1. THE COMPELLING NEED FOR IMPROVED COOPERATION AMONG NATIONS IN COMBATTING THE EVILS OF TERRORISM, SKYJACKING AND NARCOTICS WAS THE THEME OF AN ADDRESS BY AMERICAN AMBASSADOR TO AUSTRALIA MARSHALL GREEN SCHEDULED FOR DELIVERY AT THE SOUTH AUSTRALIAN POLICE CLUB MAY 27, 1974. AMBASSADOR GREEN PRAISED THE SUCCESSFUL COOPERATIVE EFFORTS IN THESE FIELDS BETWEEN AUSTRALIA AND THE UNITED STATES, BUT ADDED: "IT REMAINS NOW TO DEVELOP THE WORLD-WIDE COOPERATION THAT IS ESSENTIAL IF WE ARE TO DEAL EFFECTIVELY WITH CRIME IN A WORLD EVER MORE INTERCONNECTED AND INTERDEPENDENT."

2. EXCERPTS OF THE ADDRESS FOLLOW:

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"THE COMPELLING NEED FOR INTERNATIONAL COOPERATION

WHERE YOUR PROFESSION AS POLICE OFFICERS AND MINE AS A DIPLOMATIC OFFICER DIRECTLY CONJOIN IS IN THE SPHERE OF INTERNATIONAL COOPERATION TO PROMOTE ORDER THROUGH LAW ENACTMENT AND ENFORCEMENT IN OUR RESEPECTIVE COUNTRIES AS WELL AS IN THE WORLD AT LARGE. IT IS ON THIS SUBJECT THAT I WILL DIRECT MY REMARKS TODAY.

IN DISCUSSING THIS COMPELLING NEED FOR INTERNATIONAL COOPERATION, YOU MAY BE SURPOSED THAT I TAKE AS MY POINT OF DEPARTURE PRESIDENT JOHN F. KENNEDY'S INAUGURAL ADDRESS IN 1961. IT WAS DELIVERED AT A TIME WHICH MARKED A HIGH POINT IN AMERICA'S INVOLVEMENT IN THE WORLD AND WHEN GREAT ATTENTION WAS FOCUSSED ON OUR RESPONSIBLLITIES TOWARD HELPING OTHER NATIONS, ESPECIALLY THOSE THAT WERE LESS WELL OFF, BOTH IN TERMS OF SECURITY AND IN IMPROVING CONDIT- IONS OF LIFE. YOU WILL REMEMBER SOME OF THE WORDS:

"...WE SHALL PAY ANY PRICE, BEAR ANY BURDEN, SUPPORT AND FRIEND AND OPPOSE ANY FOE TO ASSURE THE SURVIVAL AND SUCCESS OF LIBERTY..."

"TO THOSE OLD ALLIES WHOSE CULTURAL AND SPIRITUAL VALUES WE SHARE, WE PLEDGE THE LOYALTY OF FAITHFUL FRIENDS... TO THOSE NEW STATES WHOME WE WELCOME TO THE RANKS OF THE FREE, WE PLEDGE OUR BEST EFFORTS TO HELP THEM HELP THEMSELVES..."

IT IS HARD TO CONCEIVE OF A MORE SWEEPING DECLARATION OF COMMITMENT TO THE WORLD. THE PRESIDENT'S ADDRESS WAS LISTENED TO WITH PRIDE AND APPROVAL THROUGHOUT OUR COUNTRY AND THW WORLD AS AN ELOQUENT EXPRESSION OF AMERICA'S NATIONAL MOOD.

WE WOULD ALL IN OUR HEARTS STILL WISH TO CARRY OUT THE BURDEN OF THIS MESSAGE. NOW, AS THEN, WE ACCEPT THE BURDENS OF WORLD LEADERSHIP. BUT WE RECOGNIZE MORE CLEARLY TODAY THAT LEADERSHIP IS TO BE SHARED. BURDENS AND RESPONSIBILITIES ARE TO BE SHARED WE RECOGNIZE THAT IT IS BEYOND THE MEAND AND CAPABILITIES OF ANY ONE UNCLASSIFIED

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COUNTRY TO TAKE ON ITSELF, BY ITSELF, RESPONSIBILITIES THAT AFFECT THE WHOLE GLOBE. AND IT IS BEYOND THE WISDOM OF ANY ONE COUNTRY TO PROVIDE BY ITSELF THE ANSWERS AND SOLUTIONS TO PRESSING WORLD PROBLEMS.

THE WORLD IS INTER-DEPENDENT. NO SINGLE COUNTRY, OR SMALL GROUP OF COUNTRIES, HAS ALL THE SOLUTIONS TO THE NEEDS OF OUR PLANET IN A WIDE VARIETY OF FIELDS - IN FOOD PRO-

DUCTION AND DISTRIBUTION, IN POPULATION, IN THE INTERNATIONAL ECONOMIC ORDER, IN ENVIRONMENTAL PROTECTION, IN THE USES OF THE SEA, IN NATIONAL AND REGIONAL SECURITY, IN TRADE, IN AVIATION. I COULD GO ON AND ON.

AS ONE WHO PLAYED A ROLE IN OUR NEW APPROACH TO THE PEOPLE'S REPUBLIC OF CHINA DURING THE FIRST NIXON ADMINISTRATION, I CAN SAY THAT ONE OF THE PRINCIPAL MOTIVATIONS FOR EXTENDING THE HAND OF FRIENDSHIP TO CHINA WAS IN ORDER TO HELP DRAW CHINA -- REPRESENTING ONE-QUARTER OF HUMANITY -- INTO THE INTERNATIONAL COMMUNITY SO THAT THERE COULD BE A MORE EFFECTIVE INTERNATIONAL ATTACK ON A WHOLE RANGE OF ISSUES REQUIRING INTERNATIONAL COOPERATION.

PERHAPS IN NO FIELD IS IT MORE ESSENTIAL THAT WE HAVE EFFECTIVE INTERNATIONAL COOPERATION THAN IN THE FIELD OF LAW AND ORDER. I HAVE PARTICULARLY IN MIND THE GREAT NEED FOR ALL NATIONS TO WORK TOGETHER TO COMBAT THE THREATS TO ALL MANKIND THAT WE FACE FROM TERRORISM, FROM SKYJACKING, AND FROM THE INTERNATIONAL ILLEGAL TRAFFIC IN DANGEROUS NARCOTICS.

TERRORISM. LET ME SPEAK FIRST OF TERRORISM, FROM WHATEVER SOURCE. TERRORISM IS A MINDLESS WEAPON. IT IS OF SCANT LONG-RANGE MILITARY CONSEQUENCE. IT HARDENS ATTITUDES AND BITTERNESS ON BOTH SIDES, AND INVITES REPRISAL AND BLOODY RETALIATION WHICH MAKES THE CHANCES OF SETTLEMENT EVEN MORE DIFFICULT THAN THEY WERE BEFORE THE INITIAL TERRORIST ATTACKS.

A PARTICULARLY INSIDIOUS FORM OF TERRORISM IS KIDNAPPING FOR POLITICAL MOTIVES. DIPLOMATS ARE NOT IMMUNE. NOR ARE COMPANY EXECUTIVES, NOR POLITICIANS, NOR PUBLIC

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SERVANTS IN POSITIONS OF HIGH RESPONSIBILITY. SINCE 1968 SOME TWO DOZEN DIPLOMATIC KIDNAPPING ATTEMPTS HAVE OCCURRED IN THE WESTERN HEMISPHERE ALONE. THE MURDERS OF ONE BELGIAN AND TWO AMERICAN DIPLOMATS IN KHARTOUM IN 1972 UNDERSCORED THE GLOBAL DIMENSION OF TERRORISM AS A POLITICAL WEAPON.

AS FOR MY OWN COUNTRY, OUR POLICY IS CLEAR: THE UNITED STATES GOVERNMENT WILL NOT PAY RANSOM TO KIDNAPPERS. NOR WILL WE RELEASE PRISONERS TO SATISFY BLACKMAIL DEMANDS. WE HAVE SUGGESTED TO OTHER GOVERNMENTS, TO COMPANIES AND TO INDIVIDUALS THAT THEY ADOPT SIMILAR POSITIONS. TO DO OTHERWISE -- TO PROVIDE A DIVIDED FRONT -- GIVES ENCOURAGEMENT AND HOLDS OUT THE HOPE OF SUCCESS TO WOULD-BE TERRORISTS.

THE UNITED STATES HAS TAKEN THE LEADE IN FOCUSSING
GLOBAL ATTENTION ON THIS GROWING INTERNATIONAL THREAT.
BUT WE HAVE NOT ACHIEVED ALL THAT WE HAVE SOUGHT IN
INTERNATIONAL COOPERATION. MORE EFFECTIVE COOPERATION
AMONG NATIONS IS NEEDED, FOR IN TODAY'S WORLD THERE IS NO
SHORTAGE OF POLITICAL, SOCIAL AND PSYCHOLOGICAL FRUSTRA
TIONS THAT SPAWN THE DESPERATION FROM WHICH TERRORISM COMES.

SKYJACKING. IN ONE FORM OF MASS TERRORISM, CONSIDERABLE
PROGRESS HAS BEEN MADE IN THE UNITED STATES; WE SEEM AT
LAST TO HAVE ACHIEVED SUCCESS IN REDUCING THE INCIDENCE
OF HIJACKINGS OF COMMERCIAL AIRCRAFT.

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BETWEEN 1968 AND 1972, THERE WERE 150 ATTEMPTED SKYJACKINGS
IN THE UNITED STATES , OF WHICH 90 WERE SUCCESSFUL. HOWEVER,
SINCE FEBRUARY 1973 WHEN TIGHT SEARCH AND SECURITY PRO-
CEDURES WERE IMPOSED, THERE HAVE BEEN NO SUCCESSFUL SKY-
JACKINGS IN THE UNITED STATES. THROUGH INTELLIGENT LAW EN-
ACTMENT AND EFFECTIVE ENFORCEMENT, THE SITUATION WHICH PER-
MITTED
THE CARRYING OF ANY KIND OF POTENTIAL WEAPONS ABOARD AIR-
CRAFT HAS BEEN CORRECTED. IN 1973, ABOUT 3,500 DOMESTIC PASS-
ENGERS WERE DENIED BOARDING PASSES BECAUSE OF THEIR "BEHAVIOR
PROFILE" AND 3,144 WERE ARRESTED, MOST OF THEM FOR CARRYING
WEAPONS.

THERE HAS BEEN FAR LESS SUCCESS IN COPING WITH SKYJACKING
IN OTHER COUNTRIES. NOR HAS THE UNITED NATIONS ADDRESSED
THE PROBLEM ADEQUATELY. SINCE 1968 THERE HAVE BEEN 425

ATTEMPTED SKYJACKING ABROAD, OF WHICH 265 WERE SUCCESSFUL. YET, MEMBERS OF THE INTERNATIONAL CIVIL AIR ORGANIZATION CONTINUE TO BALK AT TAKING THE MEASURES NECESSARY TO CURB AIR PIRACY. FAILURE OF THE GENERAL ASSEMBLY TO TAKE EFFECTIVE ACTION HAS BEEN A MAJOR DISAPPOINTMENT. I WOULD STRESS THAT SUCH EFFECTIVE ACTION WILL ONLY COME ABOUT THROUGH INTERNATIONAL COOPERATION, THROUGH THE ESTABLISHMENT AND ENFORCEMENT OF UNIFORM INTERNATIONAL PRACTICES THAT WILL TELL THE WOULD-BE SKYJACKER CLEARLY THAT HE CANNOT SUCCEED.

CONTROL OF DRUG ABUSE. LET ME NOW TURN TO THE MATTER OF CONTROLLING THE TRAFFIC AND USE OF DANGEROUS NARCOTICS, UNCLASSIFIED

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A FIELD IN WHICH MY COUNTRY'S EFFORTS, AND THOSE OF THE WORLD COMMUNITY, HAVE MET WITH SOMEWHAT MORE ENCOURAGING RESULTS.

WORLDWIDE SEIZURES OF OPIUM, HEROIN AND MORPHINE TRIPLED IN 1971 OVER THE PREVIOUS YEAR, AND NEARLY DOUBLED AGAIN IN 1972. IN FRANCE, AUTHORITIES HAVE SHUT DOWN FIVE HEROIN LABORATORIES IN MARSEILLES AREA WHICH FORMERLY SUPPLIED THIS DRUG TO THE WORLD MARKET. THE THAI AND LAOS GOVERNMENTS HAVE TAKEN STRONG MEASURES TO CURB THE PRODUCTION AND SMUGGLING OF DRUGS. THESE MEASURES HAVE NOT BEEN ENTIRELY SUCCESSFUL, OF COURSE, BUT THEY ARE ENCOURAGING. TWO YEARS AGO, THE TURKISH GOVERNMENT BANNED OPIUM CULTIVATION AND THE UNITED STATES AND OTHERS HAVE ASSISTED IN PROVIDING CROP SUBSTITUTES.

THE UNITED NATIONS HAS RECENTLY ADOPTED A PROTOCOL TO STRENGTHEN THE 1961 SINGLE CONVENTION ON NARCOTIC DRUGS, AND IT HAS EXPANDED IN BOTH PERSONNEL AND BUDGET ITS COMMISSION ON NARCOTIC DRUGS.

AUSTRALIA IS FORTUNATE THAT IT DOES NOT HAVE AS SEVERE A DRUG PROBLEM AS WE HAVE IN THE UNITED STATES. YOUR AUTHORITIES ARE WILL AWARE OF THE DANGERS OF NARCOTIC ABUSE IN AN AFFLUENT SOCIETY. YOUR ANTI-DRUG CAMPAIGN IS UP-TO-DATE AND EFFECTIVE.

UNITED STATES-AUSTRALIAN COOPERATION IN THIS FIELD IS ESPECIALLY CLOSE. OUR TWO GOVERNMENTS ARE IN CONSTANT CONTACT AND COOPERATION THROUGH THE AUSTRALIAN NARCOTICS BUREAU AND THE REGIONAL AND WASHINGTON STAFFS OF OUR DRUG ENFORCEMENT ADMINISTRATION.

IN 1972, THE AUSTRALIAN GOVERNMENT TOOK THE LEAD IN ORGANIZING AND HOSTING A REGIONAL ASIAN CONFERENCE WHICH

EXPLORED WAYS AND MEANS OF MULTI-NATIONAL COOPERATIVE EFFORTS IN ANTI-DRUG LAW ENFORCEMENT. IN 1973, IS WAS AN AUSTRALIAN WHO SERVED ABLY AS CHAIRMAN OF THE SPECIAL AD HOC COMMITTEE ESTABLISHED BY THE U.N. TO STUDY MEANS OF COMBATTING ILLICIT DRUG TRAFFIC IN SOUTH EAST ASIA. THE AUSTRALIAN GOVERNMENT CONTINUES ITS ACTIVE PARTICIPATION
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IN THIS WORK. WE WHO REPRESENT THE UNITED STATES GOVERNMENT ARE MOST ANXIOUS TO MAINTAIN FULL COOPERATION WITH AUSTRALIA ON DRUG LAW ENFORCEMENT MEASURES AND TO WORK WITH AUSTRALIA AND SUPPORT HER LEADERSHIP IN THESE EFFORTS.

THE FIGHT TO CONTROL NARCOTICS AND DANGEROUS DRUGS WORLDWIDE WILL LAST FOR MANY YEARS. ILLIGAL DRUG TRAFFIC FUNS INTO HUNDREDS OF MILLIONS OF DOLLARS ANNUALLY, AND WHERE SUCH SUMS OF MONEY ARE INVOLVED YOU WILL ALWAYS FIND INDIVIDUALS WHO WILL TAKE THE RISKS HOWEVER GREAT THEY ARE. ARREST AND CONVICTION OF OFFENDERS ALONE IS NOT THE WHOLE SOLUTION. IT WILL BE A LONG AND DIFFICULT STRUGGLE TO ERADICATE THE CURSE THAT NARCOTICS HAVE BROUGHT TO OUR SOCIETY IN RECENT DECADES. NO ONE CAN PREDICT AN EASY VICTORY. BUT ONE CAN PREDICT THAT IF VICTORY IS TO COME, IT WILL COME ABOUT ONLY THROUGH A TOTAL, PLANNED, WORLD-WIDE COOPERATIVE EFFORT IN WHICH THE POLICE OFFICIALS, AMONG OTHERS, OF BOTH UNITED STATES AND AUSTRALIA WILL PLAY AN IMPORTANT ROLE.

CONCLUSIONS. I BELIEVE THAT A FEW CONCLUSIONS MIGHT BE DRAWN, AT LEAST TENTATIVELY, FROM THE FACTS AND FIGURES AND EXPERIENCES OF RECENT EFFORTS TO COMBAT THE TRIPLE EVILS OF TERRORISM, SKYJACKING AND DRUG ABUSE. NATIONS LIKE THE UNITED STATES AND AUSTRALIA, WORKING BOTH UNILATERALLY AND TOGETHER, HAVE HAD SOME IMPRESSIVE SUCCESSES. BUT COOPERATION ON THE BROADEST FRONT OF ALL-- AS FOR EXAMPLE IN THE UNITED NATIONS -- CAN, AND MUST BE, IMPROVED.

WE CONTINUE THIS COOPERATION IN LAW ENFORCEMENT. WE WILL NOT ALLOW NATIONAL BOUNDARIES TO STAND IN THE WAY OF SOLUTION OF THE SERIOUS PROBLEMS THAT I HAVE MENTIONED WHICH TRANSCEND NATIONAL BOUNDARIES.

LAW ENFORCEMENT TODAY SEEKS TO PROTECT THE RIGHTS OF ALL AND AT THE SAME TIME TO PROTECT THE RIGHT OF THE INDIVIDUAL. THERE ARE THOSE WHO SEE THE LAW AS EXISTING TO PROTECT AN INDIVIDUAL FROM SOCIETY. AND THERE ARE THOSE WHO
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SEE THE LAW AS EXISTING TO PROTECT SOCIETY FROM THE INDIVIDUAL. I FEEL THAT THERE MUST BE A BALANCE BETWEEN THESE TWO VIEWS. IF THE LAW GOES TOO FAR ON BEHALF OF THE INDIVIDUAL AT THE EXPENSE OF THE SOCIETY, OR TOO FAR ON BEHALF OF SOCIETY AT THE EXPENSE OF THE INDIVIDUAL, NEITHER SOCIETY NOR THE INDIVIDUAL WILL GAIN IN THE LONG RUN.

WE CAN SEE VERY MUCH THE SAME KINE OF PROBLEM IN THE INTERNATIONAL SPHERE. DRACONIAN MEASURES CAN GIVE A NATION SECURITY. TRUJILLO'S DOMINICAN REPUBLIC WAS A MODEL OF LAW AND ORDER. YET WE WHO LIVE IN DOMOCRATIC SOCIETIES REJECT AUTHORITARIANISM BECAUSE OF OUR DEEP ATTACHMENT TO HUMAN FREEDOM AND LIBERTY. ON THE OTHER HAND, HISTORY PROVIDES US WITH NUMEROUS EXAMPLES OF SOCIETIES WHERE LAXITY, LICENSE AND LAWLESSNESS HAVE REACHED SUCH EXTREMES THAT AN AUTHORITARIAN TAKEOVER HAS INEVITABLY FOLLOWED.

OUR RESPOSIBILITY IS BOTH TOWARDS PROTECTING SOCIETY AND PROTECTING THE INDIVIDUAL. IT IS A HEAVY RESPONSIBILITY. AND IT IS AN OLD ONE. WE HAVE ACCEPTED IT SINCE THE SIGNING OF THE MAGNA CARTA IN THE YEAR 1215. A FINAL, HOPEFUL CONCLUSION TO BE DRAWN FROM MY REMARKS IS THAT ALL PROBLEMS OF LAW IN AN ORDERLY SOCIETY CAN BE EFFECTIVELY ATTACKED PROVIDED THE FORCES OF LAW HAVE THE DETERMINED SUPPORT OF OUR COMMUNITIES. I BELIEVE THAT THIS IS LARGELY THE CASE IN OUR TWO COUNTRIES. IT REMAINS NOW TO DEVELOP THE WORLD-WIDE COOPERATION THAT IS ESSENTIAL IF WE ARE TO DEAL EFFECTIVELY WITH CRIME IN A WORLD EVER MORE INTER-CONNECTED AND INTER-DEPENDENT. PETTUS

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